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4 UNITED STATES DISTRICT COURT  
5 DISTRICT OF NEVADA

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7 ROBERT D. BETTEN,

8 Plaintiff,

Case No. 2:18-cv-0536-KJD-NJK

**ORDER**

9 v.

10 ANDREW SAUL,

11 Commissioner of Social Security.

12 Before the Court is a Report and Recommendation (#31), prepared by Magistrate Judge  
13 Koppe, which recommends that the Court grant plaintiff Robert Betten's Motion for Reversal  
14 and/or Remand (#21) in part and that the Court deny Commissioner Saul's Countermotion to  
15 Affirm (#26). Commissioner Saul timely objected to the Magistrate Judge's findings and  
16 recommendation (#32), and Betten responded (#33). The Court has conducted a de novo review  
17 of the portions of Magistrate Judge Koppe's findings to which Commissioner Saul has objected  
18 under 28 U.S.C. § 636(b)(1)(C) and finds that the Report and Recommendation should be  
19 ADOPTED and AFFIRMED.

20 Commissioner Saul objects to Magistrate Judge Koppe's finding that Administrative Law  
21 Judge Cynthia Hooper ("ALJ") errantly determined that Betten's residual functional capacity  
22 allowed him to stand for six-hours per day despite multiple doctors' reports that Betten could  
23 stand, at most, four hours per day.<sup>1</sup> A social security claimant's residual functional capacity is  
24 "the most [he] can still do despite [his] limitations." 20 C.F.R. §§ 404.1545(a), 416.945(a). The  
25 ALJ may consider medical evidence, testimony, and the claimant's credibility to determine his  
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27 <sup>1</sup> The Magistrate Judge also found that the ALJ's determination was not harmless error. Commissioner Saul  
28 did not object to that finding, and the Court will not reach it here. See *United States v. Reyna-Tapia*, 328 F.3d 1114,  
1121 (9th Cir. 2003) (en banc) ("the district judge must review the magistrate judge's findings and recommendations  
de novo if objection is made, but not otherwise").

1 functional capacity. See, e.g., Bray v. Comm’r of Soc. Sec. Admin., 554 F.3d 1219, 1226 (9th  
2 Cir. 2009). Although residual functional capacity is an administrative determination, the ALJ  
3 cannot substitute her own medical opinion for independent clinical findings. See Tackett v.  
4 Apfel, 180 F.3d 1094, 1102–03 (9th Cir. 1999); Rohan v. Chater, 98 F.3d 966, 970 (7th Cir.  
5 1996) (An ALJ “must not succumb to the temptation to play doctor and make [her] own  
6 independent medical findings”). The Court will uphold the ALJ’s determination if it is supported  
7 by substantial evidence. 42 U.S.C. § 405(g).

8         The Commissioner does not dispute that multiple doctors found that Betten was unable to  
9 stand more than four hours per day. See, e.g., Physician Report at A.R. 80 (four-hour standing  
10 limitation); A.R. 96 (same); A.R. 373 (same); A.R. 563 (two-hour standing limitation); A.R. 570  
11 (same). Instead, the Commissioner argues that other evidence in the record justifies the ALJ’s  
12 less restrictive six-hour standing limitation. Specifically, Commissioner Saul cites portions of  
13 physician’s reports that Betten was “neurologically intact without evidence of problems  
14 walking” (A.R. 29–33), that Betten did not show signs of “muscle wasting” and did not need a  
15 cane to walk (A.R. 371–72); and that Betten’s physicians advised him to return to full activity  
16 after knee surgery (A.R. 354, 443). That evidence, the Commissioner argues, supports a six-hour  
17 per day limitation and not a four- or two-hour limitation.

18         However, as Magistrate Judge Koppe found, the fact that Betten was “*able* to walk does  
19 not explain how *long* he is able to walk or stand.” Mag. R&R 11, ECF No. 31 quoting Hystad v.  
20 Berryhill, No. C17-1702 RAJ, 2018 WL 4091034, at \*3 (W.D. Wash. Aug. 28, 2018) (first  
21 emphasis added). None of the medical opinions in this record support a six-hour standing  
22 limitation, and the ALJ did not provide sufficient explanation to deviate from the multiple  
23 reports that recommended a two- or four-hour limit. Therefore, the Court agrees with the  
24 Magistrate Judge’s finding that the ALJ’s determination is not supported by substantial evidence.

25         Accordingly, IT IS HEREBY ORDERED that the Magistrate Judge’s Report and  
26 Recommendation (#31) is **ADOPTED** and **AFFIRMED**. Plaintiff Robert Betten’s Motion to  
27 Remand to the Social Security Administration (#21) is **GRANTED**, and Commissioner Saul’s  
28 Countermotion to Affirm the Agency’s Decision (#26) is **DENIED**.

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This case is hereby **REMANDED** to the Social Security Agency for further proceedings.  
Dated this 20th day of August, 2019.



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Kent J. Dawson  
United States District Judge